

TABLE OF CONTENTS

<u>Page</u>		<u>Page</u>
	Preface and Acknowledgments ..	(i)
	List of Tables ..	(xii)
	<u>CHAPTER ONE</u>	
	Introduction ..	1 - 61
	Theoretical Consideration ..	1
	Problem ..	35
	Review of Literature ..	41
	Justification of the Study ..	54
	Notes and References ..	58
	<u>CHAPTER TWO</u>	
	Methods of Sampling ..	62-94
	Setting ..	63
	Brief History of the Districts ..	69
	Rationale for Selecting Two Districts ..	74
	Selection of Respondents ..	75
	Operationalization and the Measurement of Core Variable ..	78
	Contents of the Interview Schedule ..	87
	Interviews (Problems in the Field) ..	89
	Statistical Treatment of Data ..	92
	Notes and References ..	94

CHAPTER THREE

District Administration- Historical Perspective **	95-125
District Administration Defined	95
Hosts of District Administration	96
Notes and References **	120

CHAPTER FOUR

District Administration: Purposes, Principles and Structure **	126-357
Purposes and Principles **	126-138
Community Development **	138-139
National Extension Service **	139-142
Panchayati Raj **	142-150
Separation of Judiciary from the Executive **	150
Structural Framework **	153
Development Blocks **	157
The Collectorate **	159
Gram Sabha and Gram Panchayat	198
Anchor Panchayat **	193
Anchor Parishad **	194
Willa Parishad **	195
Assessment of the Four-Tier Panchayati Raj System **	197
Three-Tier System of Panchayati Raj	201
Gram Panchayat Under the New Panchayati Raj System **	201

	Page
Panchayat Committees Under the New Panchayat Raj System ..	200
Bills Passed under the 1973 Act	203
Case A : Distribution of Short Term Loans ..	217
Case B: Minikit Distribution ..	223
Case C: Selection of Sites for R.L.I. Scheme ..	230
District Credit Plans ..	234
District Co-ordination Committee	239
Notes and References ..	241

CHAPTER FIVE

Role of the Deputy Commissioner	255-303
Separation of Judiciary from the Executive ..	263
Law and Order ..	268
Role of Democratic Set-up ..	273
Requirements of Land Reforms	277
Deputy Commissioner and other Officers ..	281
Deputy Commissioner and Technical Officers ..	285
Deputy Commissioner and the District Co-ordination Committee ..	288
Deputy Commissioner and Planning	295
Deputy Commissioner and Panchayati Raj Institutions ..	297
Notes and References ..	301

CHAPTER SIX

Administrators and Their Job-Satisfaction	..	304-309
Aspects of Job	..	305
Summary of Findings	..	308

CHAPTER SEVEN

Administrators' Roles and Role Perception	..	301-305
Role Perception	..	305
Notes and References	..	305

CHAPTER EIGHT

Administrators and Political Leaders: Relations	..	307-335
Acceptance of Panchayati Raj	..	308
Reciprocal Role Perception	..	308
Distribution of Functions	..	309
Notes and References	..	435

CHAPTER NINE

Attitudes of Administrators at the District Level Towards Democracy, Trust, Neutrality and Bureaucracy	..	434-460
Attitude Towards Democracy	..	434
Attitude Towards Trust	..	435
Attitude Towards Neutrality	..	443
Attitude Towards Bureaucracy	..	447
Change -orientation	..	454
Notes and References	..	460

CONTENTS

Summary of Findings and Conclusion		461-488
Summary of Findings	**	481
Conclusions	**	481
Suggestions	**	488
Notes and References	**	488
Select Bibliography	**	499-511

APPENDICES

Appendix One: Questionnaire for Administrators at the District Level		512-538
Appendix Two: Questionnaire for Political Leaders at the District Level		539-558
Appendix Three: Barjeeling and Jalpaiguri Districts at a glance in comparison to West Bengal as a whole	**	559-588
Appendix Four: Statement showing Programme Evolution to Panchayat Institutions along with Government Orders upto 1981.		589-589
Appendix Five: Statement of Allotment and Expenditure of Cash and Food grants for the year 1977-80	**	589-588

* Appendix Six:

Statement showing the allotment in
cash and seedgrains to Gram Panchayats
for the year 1950-51 (upto 28.2.51)
under H. Order* ** 561

Appendix Seven:

Government Order stating "Reorientation
of Administration in Divisions, Districts
and Development Blocks ** 562-569

Appendix Eight:

Block-wise Allocation of Credit
(Darjeeling) for 1950-52 ** 569

Appendix Nine:

Block-wise Allocation of Credit
(Dainiguri) for 1950-52 ** 570